AMENDMENT IN THE NATURE OF A SUBSTITUTE OFFERED BY MR. ARCHER

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE; ETC.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Death Tax Elimination Act of 2000".
- 4 (b) Amendment of 1986 Code.—Except as other-
- 5 wise expressly provided, whenever in this Act an amend-
- 6 ment or repeal is expressed in terms of an amendment
- 7 to, or repeal of, a section or other provision, the reference
- 8 shall be considered to be made to a section or other provi-
- 9 sion of the Internal Revenue Code of 1986.
- 10 TITLE I—REPEAL OF ESTATE,
- 11 **GIFT, AND GENERATION-SKIP-**
- 12 **PING TAXES; REPEAL OF**
- 13 STEP UP IN BASIS AT DEATH
- 14 SEC. 101. REPEAL OF ESTATE, GIFT, AND GENERATION-
- 15 SKIPPING TAXES.
- 16 (a) In General.—Subtitle B is hereby repealed.
- 17 (b) Effective Date.—The repeal made by sub-
- 18 section (a) shall apply to the estates of decedents dying,
- 19 and gifts and generation-skipping transfers made, after
- 20 December 31, 2009.

1						
1	SEC.	102.	TERMINATION	OF STEP I	IIP IN RASIS	AT DEATH.

- 2 (a) Termination of Application of Section
- 3 1014.—Section 1014 (relating to basis of property ac-
- 4 quired from a decedent) is amended by adding at the end
- 5 the following:
- 6 "(f) TERMINATION.—In the case of a decedent dying
- 7 after December 31, 2009, this section shall not apply to
- 8 property for which basis is provided by section 1022.".
- 9 (b) Conforming Amendment.—Subsection (a) of
- 10 section 1016 (relating to adjustments to basis) is amended
- 11 by striking "and" at the end of paragraph (26), by strik-
- 12 ing the period at the end of paragraph (27) and inserting
- 13 "; and", and by adding at the end the following:
- 14 "(28) to the extent provided in section 1022
- 15 (relating to basis for certain property acquired from
- a decedent dying after December 31, 2009).".
- 17 SEC. 103. CARRYOVER BASIS AT DEATH.
- 18 (a) General Rule.—Part II of subchapter O of
- 19 chapter 1 (relating to basis rules of general application)
- 20 is amended by inserting after section 1021 the following
- 21 new section:
- 22 "SEC. 1022. CARRYOVER BASIS FOR CERTAIN PROPERTY
- 23 ACQUIRED FROM A DECEDENT DYING AFTER
- 24 **DECEMBER 31, 2009.**
- 25 "(a) Carryover Basis.—Except as otherwise pro-
- 26 vided in this section, the basis of carryover basis property

1	in the hands of a person acquiring such property from a
2	decedent shall be determined under section 1015.
3	"(b) Carryover Basis Property Defined.—
4	"(1) In general.—For purposes of this sec-
5	tion, the term 'carryover basis property' means any
6	property—
7	"(A) which is acquired from or passed
8	from a decedent who died after December 31,
9	2009, and
10	"(B) which is not excluded pursuant to
11	paragraph (2).
12	The property taken into account under subpara-
13	graph (A) shall be determined under section 1014(b)
14	without regard to subparagraph (A) of the last sen-
15	tence of paragraph (9) thereof.
16	"(2) Certain property not carryover
17	BASIS PROPERTY.—The term 'carryover basis prop-
18	erty' does not include—
19	"(A) any item of gross income in respect
20	of a decedent described in section 691,
21	"(B) property of the decedent to the extent
22	that the aggregate adjusted fair market value
23	of such property does not exceed \$1,300,000,
24	and

1	"(C) property which was acquired from the
2	decedent by the surviving spouse of the dece-
3	dent (and which would be carryover basis prop-
4	erty without regard to this subparagraph) but
5	only if the value of such property would have
6	been deductible from the value of the taxable
7	estate of the decedent under section 2056, as in
8	effect on the day before the date of the enact-
9	ment of the Death Tax Elimination Act of
10	2000.
11	For purposes of this subsection, the term 'adjusted
12	fair market value' means, with respect to any prop-
13	erty, fair market value reduced by any indebtedness
14	secured by such property.
15	"(3) Limitation on exception for prop-
16	ERTY ACQUIRED BY SURVIVING SPOUSE.—The ad-
17	justed fair market value of property which is not
18	carryover basis property by reason of paragraph
19	(2)(C) shall not exceed \$3,000,000.
20	"(4) Allocation of excepted amounts.—
21	The executor shall allocate the limitations under
22	paragraphs $(2)(B)$ and (3) .
23	"(5) Inflation adjustment of excepted
24	AMOUNTS.—In the case of decedents dying in a cal-
25	endar year after 2010, the dollar amounts in para-

1	graphs $(2)(B)$ and (3) shall each be increased by an
2	amount equal to the product of—
3	"(A) such dollar amount, and
4	"(B) the cost-of-living adjustment deter-
5	mined under section 1(f)(3) for such calendar
6	year, determined by substituting '2009' for
7	'1992' in subparagraph (B) thereof.
8	If any increase determined under the preceding sen-
9	tence is not a multiple of \$10,000, such increase
10	shall be rounded to the nearest multiple of \$10,000
11	"(c) Regulations.—The Secretary shall prescribe
12	such regulations as may be necessary to carry out the pur-
13	poses of this section.".
14	(b) Miscellaneous Amendments Related To
15	Carryover Basis.—
16	(1) Capital gain treatment for inherited
17	ART WORK OR SIMILAR PROPERTY.—
18	(A) IN GENERAL.—Subparagraph (C) of
19	section 1221(a)(3) (defining capital asset) is
20	amended by inserting "(other than by reason of
21	section 1022)" after "is determined".
22	(B) Coordination with section 170.—
23	Paragraph (1) of section 170(e) (relating to
24	certain contributions of ordinary income and
25	capital gain property) is amended by adding at

1	the end the following: "For purposes of this
2	paragraph, the determination of whether prop-
3	erty is a capital asset shall be made without re-
4	gard to the exception contained in section
5	1221(a)(3)(C) for basis determined under sec-
6	tion 1022.".
7	(2) Definition of Executor.—Section
8	7701(a) (relating to definitions) is amended by add-
9	ing at the end the following:
10	"(47) Executor.—The term 'executor' means
11	the executor or administrator of the decedent, or, if
12	there is no executor or administrator appointed,
13	qualified, and acting within the United States, then
14	any person in actual or constructive possession of
15	any property of the decedent.".
16	(3) CLERICAL AMENDMENT.—The table of sec-
17	tions for part II of subchapter O of chapter 1 is
18	amended by adding at the end the following new
19	item:
	"Sec. 1022. Carryover basis for certain property acquired from a decedent dying after December 31, 2009.".

20 (c) Effective Date.—The amendments made by this section shall apply to estates of decedents dying after 22 December 31, 2009.

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II—REDUCTIONS OF TITLE 1 TATE AND GIFT TAX RATES 2 PRIOR TO REPEAL 3 4 SEC. 201. ADDITIONAL REDUCTIONS OF ESTATE AND GIFT 5 TAX RATES. 6 (a) Maximum Rate of Tax Reduced to 50 Per-7 CENT.— 8 (1) IN GENERAL.—The table contained in sec-9 tion 2001(c)(1) is amended by striking the two high-10 est brackets and inserting the following: "Over \$2,500,000 \$1,025,800, plus 50% of the excess over \$2,500,000.". 11 (2) Phase-in of reduced rate.—Subsection 12 (c) of section 2001 is amended by adding at the end 13 the following new paragraph: "(3) Phase-in of reduced rate.—In the 14 15 case of decedents dying, and gifts made, during 16 2001, the last item in the table contained in para-17 graph (1) shall be applied by substituting '53%' for 18 '50%'.". 19 Repeal PHASEOUT (b) OF OF GRADUATED 20 Rates.—Subsection (c) of section 2001 is amended by

striking paragraph (2) and redesignating paragraph (3),

as added by subsection (a), as paragraph (2).

1	(c) Additional Reductions of Rates of Tax.—
2	Subsection (c) of section 2001, as so amended, is amended
3	by adding at the end the following new paragraph:
4	"(3) Phasedown of Tax.—In the case of es-
5	tates of decedents dying, and gifts made, during any
6	calendar year after 2002 and before 2010—
7	"(A) In general.—Except as provided in
8	subparagraph (C), the tentative tax under this
9	subsection shall be determined by using a table
10	prescribed by the Secretary (in lieu of using the
11	table contained in paragraph (1)) which is the
12	same as such table; except that—
13	"(i) each of the rates of tax shall be
14	reduced by the number of percentage
15	points determined under subparagraph
16	(B), and
17	"(ii) the amounts setting forth the tax
18	shall be adjusted to the extent necessary to
19	reflect the adjustments under clause (i).
20	"(B) Percentage points of reduc-
21	TION.—
	The number of
	"For calendar year: percentage points is: 2003
	2004
	2005
	2006
	2007 5.5
	2008 7.5
	2000

1	"(C) COORDINATION WITH INCOME TAX
2	RATES.—The reductions under subparagraph
3	(A)—
4	"(i) shall not reduce any rate under
5	paragraph (1) below the lowest rate in sec-
6	tion $1(c)$, and
7	"(ii) shall not reduce the highest rate
8	under paragraph (1) below the highest rate
9	in section 1(c).
10	"(D) COORDINATION WITH CREDIT FOR
11	STATE DEATH TAXES.—Rules similar to the
12	rules of subparagraph (A) shall apply to the
13	table contained in section 2011(b) except that
14	the Secretary shall prescribe percentage point
15	reductions which maintain the proportionate re-
16	lationship (as in effect before any reduction
17	under this paragraph) between the credit under
18	section 2011 and the tax rates under subsection
19	(e).".
20	(d) Effective Dates.—
21	(1) Subsections (a) and (b).—The amend-
22	ments made by subsections (a) and (b) shall apply
23	to estates of decedents dying, and gifts made, after
24	December 31, 2000.

1	(2) Subsection (c).—The amendment made by
2	subsection (c) shall apply to estates of decedents
3	dying, and gifts made, after December 31, 2002.
4	TITLE III—UNIFIED CREDIT RE-
5	PLACED WITH UNIFIED EX-
6	EMPTION AMOUNT
7	SEC. 301. UNIFIED CREDIT AGAINST ESTATE AND GIFT
8	TAXES REPLACED WITH UNIFIED EXEMPTION
9	AMOUNT.
10	(a) In General.—
11	(1) Estate Tax.—Subsection (b) of section
12	2001 (relating to computation of tax) is amended to
13	read as follows:
14	"(b) Computation of Tax.—
15	"(1) In general.—The tax imposed by this
16	section shall be the amount equal to the excess (if
17	any) of—
18	"(A) the tentative tax determined under
19	paragraph (2), over
20	"(B) the aggregate amount of tax which
21	would have been payable under chapter 12 with
22	respect to gifts made by the decedent after De-
23	cember 31, 1976, if the provisions of subsection
24	(c) (as in effect at the decedent's death) had
25	been applicable at the time of such gifts.

1	"(2) Tentative tax.—For purposes of para-
2	graph (1), the tentative tax determined under this
3	paragraph is a tax computed under subsection (c) on
4	the excess of—
5	"(A) the sum of—
6	"(i) the amount of the taxable estate,
7	and
8	"(ii) the amount of the adjusted tax-
9	able gifts, over
10	"(B) the exemption amount for the cal-
11	endar year in which the decedent died.
12	"(3) Exemption amount.—For purposes of
13	paragraph (2), the term 'exemption amount' means
14	the amount determined in accordance with the fol-
15	lowing table:
	"In the case of calendar year: The exemption amount is: 2001 \$675,000 2002 and 2003 \$700,000 2004 \$850,000 2005 \$950,000 2006 or thereafter \$1,000,000
16	"In the case of calendar year: The exemption amount is: 2001 \$675,000 2002 and 2003 \$700,000 2004 \$850,000 2005 \$950,000
	"In the case of calendar year: The exemption amount is: 2001 \$675,000 2002 and 2003 \$700,000 2004 \$850,000 2005 \$950,000 2006 or thereafter \$1,000,000
16	"In the case of calendar year: The exemption amount is: 2001 \$675,000 2002 and 2003 \$700,000 2004 \$850,000 2005 \$950,000 2006 or thereafter \$1,000,000 "(4) ADJUSTED TAXABLE GIFTS.—For pur-
16 17	"In the case of calendar year: amount is: 2001
16 17 18	"In the case of calendar year: 2001
16 17 18 19	"In the case of calendar year: 2001 \$675,000 2002 and 2003 \$700,000 2004 \$850,000 2005 \$950,000 2006 or thereafter \$1,000,000. "(4) ADJUSTED TAXABLE GIFTS.—For purposes of paragraph (2), the term 'adjusted taxable gifts' means the total amount of the taxable gifts (within the meaning of section 2503) made by the

1	(2) Gift tax.—Subsection (a) of section 2502
2	(relating to computation of tax) is amended to read
3	as follows:
4	"(a) Computation of Tax.—
5	"(1) In general.—The tax imposed by section
6	2501 for each calendar year shall be the amount
7	equal to the excess (if any) of—
8	"(A) the tentative tax determined under
9	paragraph (2), over
10	"(B) the tax paid under this section for all
11	prior calendar periods.
12	"(2) Tentative tax.—For purposes of para-
13	graph (1), the tentative tax determined under this
14	paragraph for a calendar year is a tax computed
15	under section 2001(c) on the excess of—
16	"(A) the aggregate sum of the taxable gifts
17	for such calendar year and for each of the pre-
18	ceding calendar periods, over
19	"(B) the exemption amount under section
20	2001(b)(3) for such calendar year."
21	(b) Repeal of Unified Credits.—
22	(1) Section 2010 (relating to unified credit
23	against estate tax) is hereby repealed.
24	(2) Section 2505 (relating to unified credit
25	against gift tax) is hereby repealed.

1	(c) Conforming Amendments.—
2	(1)(A) Subsection (b) of section 2011 is
3	amended—
4	(i) by striking "adjusted" in the table, and
5	(ii) by striking the last sentence.
6	(B) Subsection (f) of section 2011 is amended
7	by striking ", reduced by the amount of the unified
8	credit provided by section 2010".
9	(2) Subsection (a) of section 2012 is amended
10	by striking "and the unified credit provided by sec-
11	tion 2010".
12	(3) Subparagraph (A) of section 2013(c)(1) is
13	amended by striking "2010,".
14	(4) Paragraph (2) of section 2014(b) is amend-
15	ed by striking "2010,".
16	(5) Clause (ii) of section $2056A(b)(12)(C)$ is
17	amended to read as follows:
18	"(ii) to treat any reduction in the tax
19	imposed by paragraph (1)(A) by reason of
20	the credit allowable under section 2010 (as
21	in effect on the day before the date of the
22	enactment of the Death Tax Elimination
23	Act of 2000) or the exemption amount al-
24	lowable under section 2001(b) with respect
25	to the decedent as a credit under section

1	2505 (as so in effect) or exemption under
2	section 2521 (as the case may be) allow-
3	able to such surviving spouse for purposes
4	of determining the amount of the exemp-
5	tion allowable under section 2521 with re-
6	spect to taxable gifts made by the sur-
7	viving spouse during the year in which the
8	spouse becomes a citizen or any subse-
9	quent year,".
10	(6) Subsection (a) of section 2057 is amended
11	by striking paragraphs (2) and (3) and inserting the
12	following new paragraph:
13	"(2) MAXIMUM DEDUCTION.—The deduction al-
14	lowed by this section shall not exceed the excess of
15	\$1,300,000 over the exemption amount (as defined
16	in section 2001(b)(3))."
17	(7)(A) Subsection (b) of section 2101 is amend-
18	ed to read as follows:
19	"(b) Computation of Tax.—
20	"(1) In general.—The tax imposed by this
21	section shall be the amount equal to the excess (if
22	any) of—
23	"(A) the tentative tax determined under
24	paragraph (2), over

1	(B) a tentative tax computed under sec-
2	tion 2001(c) on the amount of the adjusted tax-
3	able gifts.
4	"(2) Tentative Tax.—For purposes of para-
5	graph (1), the tentative tax determined under this
6	paragraph is a tax computed under section 2001(c)
7	on the excess of—
8	"(A) the sum of—
9	"(i) the amount of the taxable estate,
10	and
11	"(ii) the amount of the adjusted tax-
12	able gifts, over
13	"(B) the exemption amount for the cal-
14	endar year in which the decedent died.
15	"(3) Exemption amount.—
16	"(A) IN GENERAL.—The term 'exemption
17	amount' means \$60,000.
18	"(B) Residents of Possessions of the
19	UNITED STATES.—In the case of a decedent
20	who is considered to be a nonresident not a cit-
21	izen of the United States under section 2209,
22	the exemption amount under this paragraph
23	shall be the greater of—
24	"(i) \$60,000, or

25

1	"(ii) that proportion of \$175,000
2	which the value of that part of the dece-
3	dent's gross estate which at the time of his
4	death is situated in the United States
5	bears to the value of his entire gross estate
6	wherever situated.
7	"(C) Special rules.—
8	"(i) Coordination with trea-
9	TIES.—To the extent required under any
10	treaty obligation of the United States, the
11	exemption amount allowed under this para-
12	graph shall be equal to the amount which
13	bears the same ratio to the exemption
14	amount under section 2001(b)(3) (for the
15	calendar year in which the decedent died)
16	as the value of the part of the decedent's
17	gross estate which at the time of his death
18	is situated in the United States bears to
19	the value of his entire gross estate wher-
20	ever situated. For purposes of the pre-
21	ceding sentence, property shall not be
22	treated as situated in the United States if
23	such property is exempt from the tax im-
24	posed by this subchapter under any treaty

obligation of the United States.

1	"(ii) Coordination with gift tax
2	EXEMPTION AND UNIFIED CREDIT.—If an
3	exemption has been allowed under section
4	2521 (or a credit has been allowed under
5	section 2505 as in effect on the day before
6	the date of the enactment of the Death
7	Tax Elimination Act of 2000) with respect
8	to any gift made by the decedent, each dol-
9	lar amount contained in subparagraph (A)
10	or (B) or the exemption amount applicable
11	under clause (i) of this subparagraph
12	(whichever applies) shall be reduced by the
13	exemption so allowed under 2521 (or, in
14	the case of such a credit, by the amount of
15	the gift for which the credit was so al-
16	lowed).".
17	(8) Section 2102 is amended by striking sub-
18	section (c).
19	(9)(A) Subsection (a) of section 2107 is amend-
20	ed by adding at the end the following new para-
21	graph:
22	"(3) Limitation on exemption amount.—
23	Subparagraphs (B) and (C) of section 2101(b)(3)
24	shall not apply in applying section 2101 for purposes
25	of this section.".

1	(B) Subsection (c) of section 2107 is
2	amended—
3	(i) by striking paragraph (1) and by
4	redesignating paragraphs (2) and (3) as
5	paragraphs (1) and (2), respectively, and
6	(ii) by striking the second sentence of
7	paragraph (2) (as so redesignated).
8	(10) Paragraph (1) of section 6018(a) is
9	amended by striking "the applicable exclusion
10	amount in effect under section 2010(e)" and insert-
11	ing "the exemption amount under section
12	2001(b)(3)".
13	(11) Subparagraph (A) of section $6601(j)(2)$ is
14	amended to read as follows:
15	"(A) the amount of the tentative tax which
16	would be determined under the rate schedule
17	set forth in section 2001(c) if the amount with
18	respect to which such tentative tax is to be
19	computed were \$1,000,000, or".
20	(12) The table of sections for part II of sub-
21	chapter A of chapter 11 is amended by striking the
22	item relating to section 2010.
23	(20) The table of sections for subchapter A of
24	chapter 12 is amended by striking the item relating
25	to section 2505.

1	(13) The table of sections for subchapter C of
2	chapter 12 is amended by inserting before the item
3	relating to section 2522 the following new item:
	"Sec. 2521. Exemption.".
4	(d) Effective Date.—The amendments made by
5	this section—
6	(1) insofar as they relate to the tax imposed by
7	chapter 11 of the Internal Revenue Code of 1986,
8	shall apply to estates of decedents dying after De-
9	cember 31, 2000, and
10	(2) insofar as they relate to the tax imposed by
11	chapter 12 of such Code, shall apply to gifts made
12	after December 31, 2000.
13	TITLE IV—MODIFICATIONS OF
14	GENERATION-SKIPPING
15	TRANSFER TAX
16	SEC. 401. DEEMED ALLOCATION OF GST EXEMPTION TO
17	LIFETIME TRANSFERS TO TRUSTS; RETRO-
18	ACTIVE ALLOCATIONS.
19	(a) In General.—Section 2632 (relating to special
20	rules for allocation of GST exemption) is amended by re-
21	designating subsection (c) as subsection (e) and by insert-
22	ing after subsection (b) the following new subsections:
23	"(c) Deemed Allocation to Certain Lifetime

1	"(1) IN GENERAL.—If any individual makes an
2	indirect skip during such individual's lifetime, any
3	unused portion of such individual's GST exemption
4	shall be allocated to the property transferred to the
5	extent necessary to make the inclusion ratio for such
6	property zero. If the amount of the indirect skip ex-
7	ceeds such unused portion, the entire unused portion
8	shall be allocated to the property transferred.
9	"(2) Unused Portion.—For purposes of para-
10	graph (1), the unused portion of an individual's
11	GST exemption is that portion of such exemption
12	which has not previously been—
13	"(A) allocated by such individual,
14	"(B) treated as allocated under subsection
15	(b) with respect to a direct skip occurring dur-
16	ing or before the calendar year in which the in-
17	direct skip is made, or
18	"(C) treated as allocated under paragraph
19	(1) with respect to a prior indirect skip.
20	"(3) Definitions.—
21	"(A) Indirect skip.—For purposes of
22	this subsection, the term 'indirect skip' means
23	any transfer of property (other than a direct
24	skip) subject to the tax imposed by chapter 12
25	made to a GST trust.

1	"(B) GST TRUST.—The term 'GST trust'
2	means a trust that could have a generation-
3	skipping transfer with respect to the transferor
4	unless—
5	"(i) the trust instrument provides that
6	more than 25 percent of the trust corpus
7	must be distributed to or may be with-
8	drawn by 1 or more individuals who are
9	non-skip persons—
10	"(I) before the date that the indi-
11	vidual attains age 46,
12	``(II) on or before one or more
13	dates specified in the trust instrument
14	that will occur before the date that
15	such individual attains age 46, or
16	"(III) upon the occurrence of an
17	event that, in accordance with regula-
18	tions prescribed by the Secretary, may
19	reasonably be expected to occur before
20	the date that such individual attains
21	age 46;
22	"(ii) the trust instrument provides
23	that more than 25 percent of the trust cor-
24	pus must be distributed to or may be with-
25	drawn by one or more individuals who are

1	non-skip persons and who are living on the
2	date of death of another person identified
3	in the instrument (by name or by class)
4	who is more than 10 years older than such
5	individuals;
6	"(iii) the trust instrument provides
7	that, if one or more individuals who are
8	non-skip persons die on or before a date or
9	event described in clause (i) or (ii), more
10	than 25 percent of the trust corpus either
11	must be distributed to the estate or estates
12	of one or more of such individuals or is
13	subject to a general power of appointment
14	exercisable by one or more of such individ-
15	uals;
16	"(iv) the trust is a trust any portion
17	of which would be included in the gross es-
18	tate of a non-skip person (other than the
19	transferor) if such person died immediately
20	after the transfer;
21	"(v) the trust is a charitable lead an-
22	nuity trust (within the meaning of section
23	2642(e)(3)(A)) or a charitable remainder
24	annuity trust or a charitable remainder

1	unitrust (within the meaning of section
2	664(d); or
3	"(vi) the trust is a trust with respect
4	to which a deduction was allowed under
5	section 2522 for the amount of an interest
6	in the form of the right to receive annual
7	payments of a fixed percentage of the net
8	fair market value of the trust property (de-
9	termined yearly) and which is required to
10	pay principal to a non-skip person if such
11	person is alive when the yearly payments
12	for which the deduction was allowed termi-
13	nate.
14	For purposes of this subparagraph, the value of
15	transferred property shall not be considered to
16	be includible in the gross estate of a non-skip
17	person or subject to a right of withdrawal by
18	reason of such person holding a right to with-
19	draw so much of such property as does not ex-
20	ceed the amount referred to in section 2503(b)
21	with respect to any transferor, and it shall be
22	assumed that powers of appointment held by
23	non-skip persons will not be exercised.
24	"(4) Automatic allocations to certain
25	GST TRUSTS.—For purposes of this subsection, an

1	indirect skip to which section 2642(f) applies shall
2	be deemed to have been made only at the close of
3	the estate tax inclusion period. The fair market
4	value of such transfer shall be the fair market value
5	of the trust property at the close of the estate tax
6	inclusion period.
7	"(5) Applicability and effect.—
8	"(A) In general.—An individual—
9	"(i) may elect to have this subsection
10	not apply to—
11	"(I) an indirect skip, or
12	"(II) any or all transfers made
13	by such individual to a particular
14	trust, and
15	"(ii) may elect to treat any trust as a
16	GST trust for purposes of this subsection
17	with respect to any or all transfers made
18	by such individual to such trust.
19	"(B) Elections.—
20	"(i) Elections with respect to
21	INDIRECT SKIPS.—An election under sub-
22	paragraph (A)(i)(I) shall be deemed to be
23	timely if filed on a timely filed gift tax re-
24	turn for the calendar year in which the
25	transfer was made or deemed to have been

1	made pursuant to paragraph (4) or on
2	such later date or dates as may be pre-
3	scribed by the Secretary.
4	"(ii) Other elections.—An election
5	under clause (i)(II) or (ii) of subparagraph
6	(A) may be made on a timely filed gift tax
7	return for the calendar year for which the
8	election is to become effective.
9	"(d) Retroactive Allocations.—
10	"(1) In general.—If—
11	"(A) a non-skip person has an interest or
12	a future interest in a trust to which any trans-
13	fer has been made,
14	"(B) such person—
15	"(i) is a lineal descendant of a grand-
16	parent of the transferor or of a grand-
17	parent of the transferor's spouse or former
18	spouse, and
19	"(ii) is assigned to a generation below
20	the generation assignment of the trans-
21	feror, and
22	"(C) such person predeceases the trans-
23	feror,
24	then the transferor may make an allocation of any
25	of such transferor's unused GST exemption to any

1	previous transfer or transfers to the trust on a
2	chronological basis.
3	"(2) Special rules.—If the allocation under
4	paragraph (1) by the transferor is made on a gift
5	tax return filed on or before the date prescribed by
6	section 6075(b) for gifts made within the calendar
7	year within which the non-skip person's death
8	occurred—
9	"(A) the value of such transfer or trans-
10	fers for purposes of section 2642(a) shall be de-
11	termined as if such allocation had been made
12	on a timely filed gift tax return for each cal-
13	endar year within which each transfer was
14	made,
15	"(B) such allocation shall be effective im-
16	mediately before such death, and
17	"(C) the amount of the transferor's un-
18	used GST exemption available to be allocated
19	shall be determined immediately before such
20	death.
21	"(3) Future interest.—For purposes of this
22	subsection, a person has a future interest in a trust
23	if the trust may permit income or corpus to be paid
24	to such person on a date or dates in the future.".

1	(b) Conforming Amendment.—Paragraph (2) of
2	section 2632(b) is amended by striking "with respect to
3	a direct skip" and inserting "or subsection (c)(1)".
4	(c) Effective Dates.—
5	(1) Deemed Allocation.—Section 2632(c) of
6	the Internal Revenue Code of 1986 (as added by
7	subsection (a)), and the amendment made by sub-
8	section (b), shall apply to transfers subject to chap-
9	ter 11 or 12 made after December 31, 1999, and to
10	estate tax inclusion periods ending after December
11	31, 1999.
12	(2) Retroactive allocations.—Section
13	2632(d) of the Internal Revenue Code of 1986 (as
14	added by subsection (a)) shall apply to deaths of
15	non-skip persons occurring after December 31,
16	1999.
17	SEC. 402. SEVERING OF TRUSTS.
18	(a) In General.—Subsection (a) of section 2642
19	(relating to inclusion ratio) is amended by adding at the
20	end the following new paragraph:
21	"(3) Severing of Trusts.—
22	"(A) IN GENERAL.—If a trust is severed in
23	a qualified severance, the trusts resulting from
24	such severance shall be treated as separate
25	trusts thereafter for purposes of this chapter.

I	"(B) QUALIFIED SEVERANCE.—For pur-
2	poses of subparagraph (A)—
3	"(i) In General.—The term 'quali-
4	fied severance' means the division of a sin-
5	gle trust and the creation (by any means
6	available under the governing instrument
7	or under local law) of two or more trusts
8	if—
9	"(I) the single trust was divided
10	on a fractional basis, and
11	"(II) the terms of the new trusts,
12	in the aggregate, provide for the same
13	succession of interests of beneficiaries
14	as are provided in the original trust.
15	"(ii) Trusts with inclusion ratio
16	GREATER THAN ZERO.—If a trust has an
17	inclusion ratio of greater than zero and
18	less than 1, a severance is a qualified sev-
19	erance only if the single trust is divided
20	into two trusts, one of which receives a
21	fractional share of the total value of all
22	trust assets equal to the applicable fraction
23	of the single trust immediately before the
24	severance. In such case, the trust receiving
25	such fractional share shall have an inclu-

1	sion ratio of zero and the other trust shall
2	have an inclusion ratio of 1.
3	"(iii) Regulations.—The term
4	'qualified severance' includes any other
5	severance permitted under regulations pre-
6	scribed by the Secretary.
7	"(C) TIMING AND MANNER OF
8	SEVERANCES.—A severance pursuant to this
9	paragraph may be made at any time. The Sec-
10	retary shall prescribe by forms or regulations
11	the manner in which the qualified severance
12	shall be reported to the Secretary.".
13	(b) Effective Date.—The amendment made by
14	this section shall apply to severances after December 31,
15	1999.
16	SEC. 403. MODIFICATION OF CERTAIN VALUATION RULES.
17	(a) Gifts for Which Gift Tax Return Filed or
18	DEEMED ALLOCATION MADE.—Paragraph (1) of section
19	2642(b) (relating to valuation rules, etc.) is amended to
20	read as follows:
21	"(1) Gifts for which gift tax return
22	FILED OR DEEMED ALLOCATION MADE.—If the allo-
23	cation of the GST exemption to any transfers of
24	property is made on a gift tax return filed on or be-
25	fore the date prescribed by section 6075(b) for such

1	transfer or is deemed to be made under section 2632
2	(b)(1) or (e)(1)—
3	"(A) the value of such property for pur-
4	poses of subsection (a) shall be its value as fi-
5	nally determined for purposes of chapter 12
6	(within the meaning of section $2001(f)(2)$), or,
7	in the case of an allocation deemed to have been
8	made at the close of an estate tax inclusion pe-
9	riod, its value at the time of the close of the es-
10	tate tax inclusion period, and
11	"(B) such allocation shall be effective on
12	and after the date of such transfer, or, in the
13	case of an allocation deemed to have been made
14	at the close of an estate tax inclusion period, on
15	and after the close of such estate tax inclusion
16	period.".
17	(b) Transfers at Death.—Subparagraph (A) of
18	section $2642(b)(2)$ is amended to read as follows:
19	"(A) Transfers at Death.—If property
20	is transferred as a result of the death of the
21	transferor, the value of such property for pur-
22	poses of subsection (a) shall be its value as fi-
23	nally determined for purposes of chapter 11; ex-
24	cept that, if the requirements prescribed by the
25	Secretary respecting allocation of post-death

1	changes in value are not met, the value of such
2	property shall be determined as of the time of
3	the distribution concerned.".
4	(c) Effective Date.—The amendments made by
5	this section shall apply to transfers subject to chapter 11
6	or 12 of the Internal Revenue Code of 1986 made after
7	December 31, 1999.
8	SEC. 404. RELIEF PROVISIONS.
9	(a) In General.—Section 2642 is amended by add-
10	ing at the end the following new subsection:
11	"(g) Relief Provisions.—
12	"(1) Relief from late elections.—
13	"(A) IN GENERAL.—The Secretary shall by
14	regulation prescribe such circumstances and
15	procedures under which extensions of time will
16	be granted to make—
17	"(i) an allocation of GST exemption
18	described in paragraph (1) or (2) of sub-
19	section (b), and
20	"(ii) an election under subsection
21	(b)(3) or (c)(5) of section 2632 .
22	Such regulations shall include procedures for
23	requesting comparable relief with respect to
24	transfers made before the date of the enactment
25	of this paragraph.

1	"(B) Basis for determinations.—In
2	determining whether to grant relief under this
3	paragraph, the Secretary shall take into ac-
4	count all relevant circumstances, including evi-
5	dence of intent contained in the trust instru-
6	ment or instrument of transfer and such other
7	factors as the Secretary deems relevant. For
8	purposes of determining whether to grant relief
9	under this paragraph, the time for making the
10	allocation (or election) shall be treated as if not
11	expressly prescribed by statute.
12	"(2) Substantial compliance.—An alloca-
13	tion of GST exemption under section 2632 that
14	demonstrates an intent to have the lowest possible
15	inclusion ratio with respect to a transfer or a trust
16	shall be deemed to be an allocation of so much of
17	the transferor's unused GST exemption as produces
18	the lowest possible inclusion ratio. In determining
19	whether there has been substantial compliance, all
20	relevant circumstances shall be taken into account,
21	including evidence of intent contained in the trust
22	instrument or instrument of transfer and such other
23	factors as the Secretary deems relevant.".

(b) Effective Dates.—

24

1	(1) Relief from late elections.—Section
2	2642(g)(1) of the Internal Revenue Code of 1986
3	(as added by subsection (a)) shall apply to requests
4	pending on, or filed after, December 31, 1999.
5	(2) Substantial compliance.—Section
6	2642(g)(2) of such Code (as so added) shall apply
7	to transfers subject to chapter 11 or 12 of the Inter-
8	nal Revenue Code of 1986 made after December 31,
9	1999. No implication is intended with respect to the
10	availability of relief from late elections or the appli-
11	cation of a rule of substantial compliance on or be-
12	fore such date.
13	TITLE V—CONSERVATION
	TITLE V—CONSERVATION EASEMENTS
13	
13 14	EASEMENTS
131415	EASEMENTS SEC. 501. EXPANSION OF ESTATE TAX RULE FOR CON-
13 14 15 16	EASEMENTS SEC. 501. EXPANSION OF ESTATE TAX RULE FOR CON- SERVATION EASEMENTS.
13 14 15 16 17	EASEMENTS SEC. 501. EXPANSION OF ESTATE TAX RULE FOR CONSERVATION EASEMENTS. (a) Where Land Is Located.—
13 14 15 16 17 18	EASEMENTS SEC. 501. EXPANSION OF ESTATE TAX RULE FOR CONSERVATION EASEMENTS. (a) Where Land Is Located.— (1) In General.—Clause (i) of section
13 14 15 16 17 18	EASEMENTS SEC. 501. EXPANSION OF ESTATE TAX RULE FOR CONSERVATION EASEMENTS. (a) WHERE LAND IS LOCATED.— (1) IN GENERAL.—Clause (i) of section 2031(c)(8)(A) (defining land subject to a conserva-
13 14 15 16 17 18 19 20	EASEMENTS SEC. 501. EXPANSION OF ESTATE TAX RULE FOR CONSERVATION EASEMENTS. (a) WHERE LAND IS LOCATED.— (1) IN GENERAL.—Clause (i) of section 2031(c)(8)(A) (defining land subject to a conservation easement) is amended—
13 14 15 16 17 18 19 20 21	EASEMENTS SEC. 501. EXPANSION OF ESTATE TAX RULE FOR CONSERVATION EASEMENTS. (a) WHERE LAND IS LOCATED.— (1) IN GENERAL.—Clause (i) of section 2031(c)(8)(A) (defining land subject to a conservation easement) is amended— (A) by striking "25 miles" both places it

1	(2) Effective date.—The amendments made
2	by this subsection shall apply to estates of decedents
3	dying after December 31, 1999.
4	(b) Clarification of Date for Determining
5	VALUE OF LAND AND EASEMENT.—
6	(1) In general.—Section 2031(c)(2) (defining
7	applicable percentage) is amended by adding at the
8	end the following new sentence: "The values taker
9	into account under the preceding sentence shall be
10	such values as of the date of the contribution re-
11	ferred to in paragraph (8)(B).".
12	(2) Effective date.—The amendment made
13	by this subsection shall apply to estates of decedents
14	dying after December 31, 1997.